



Kangaroo Island Council
Annual Business Plan
2023-2024



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Version 2.0 Endorsed by Council 11 July 2023

## Questions?

Members of the community who have questions regarding the 2023-2024 Annual Budget, the 2023-2024 Annual Business Plan or seek further information about Council's finances, are encouraged to contact Council during business hours, or via email.

## Contact details for Council

Contact Director Corporate Services

Phone: (08) 8553 4500 Fax: (08) 8553 2885

Email: kicouncil@kicouncil.sa.gov.au

Web: www.kangarooisland.sa.gov.au/contact

Mail: Kangaroo Island Council, PO Box 121, KINGSCOTE SA 5223

# Community consultation

The Kangaroo Island Council Annual Business Plan 2023-2024 will be open to public consultation for 29 days from 10 May 2023.

A report containing all submissions on the draft Annual Business Plan and Budget 2023-2024 will be presented to the Ordinary Meeting of Council held on 11 July 2023.

Council is communicating the consultation period and opportunities to provide feedback on the draft 2023-2024 Annual Business Plan and Budget through advertisements in the local newspaper The Islander, on public notice boards, on Council's website and Facebook page. There will also be an opportunity to attend public consultation meetings to ask questions and submit questions in writing.

# Acknowledgment of Country

The Kangaroo Island Council acknowledges the deep spiritual significance of Kangaroo Island to many Indigenous Australian nations. We also acknowledge the care and custodianship of this land by Indigenous Australians over many thousands of years, and pay respect to their cultures, and their Elders past and present.

The Kangaroo Island Council is proud to partner with 100%-owned Aboriginal business We Create Print Deliver to produce this document in support of First Nation businesses and the Indigenous economy.

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# Message from the Mayor

Welcome to the Kangaroo Island Council's 2023/24 Annual Business Plan and Budget (ABP).

This plan outlines the Council's proposed priorities and work program for the coming financial year. This year's plan continues Council's investment in the things we know matter most to our community – infrastructure, environment, and quality of life.

While the plan sets out investment for the coming 12 months, it takes its direction from our long-term planning principles. Accordingly, it has been developed in line with our 2020-2024 Strategic Management Plan and aligns with our Long-Term Financial Plan (LTFP) FY2021 – 2030, developed by this Council to ensure the organisation's long-term sustainability.



It is imperative for Council to stick to the LTFP. In consideration of the Annual Business Plan, Council has been very careful not to spend money on frivolous items and continues to concentrate on debt reduction.

Another key element of our strategic approach to financial management is to maximise external funding. Proactively sourcing and acquiring external funding enables Council to continue to invest in new initiatives and infrastructure for our growing visitor and residential population without imposing further costs on the community.

Our community has told us that they want the Island to be safe and accessible with spaces in the public realm that look good and provide opportunities to connect with the outdoors and one another.

This is why Council will focus on renewing roads, footpaths, and kerbs; upgrade playgrounds and continue maintaining our parks and reserves.

These are the things we know will make a positive difference to our community's everyday life – not just for today, but for future generations that will call Kangaroo Island home.

Council acknowledges the recovery process from the 2019/20 bushfires is still occurring. While it has been encouraging to see most farms rebuild and continue to work back to full production, it must be noted that many in our community are still suffering financially, physically, or mentally from the effects of those fires.

Equally encouraging is the return of visitors, from across Australia and the world, to the Island. We've had a record number of cruise ships and overall visitation numbers are at an all-time high.

It is important to note that revenue from our ratepayer base does not cover the expense of infrastructure investment to keep up with population and tourism growth. Therefore, where possible, Council has sought grant funding for projects that improve our infrastructure, environment, and community assets. Council will also seek an income stream from the visitor component.

This business plan continues Council's "Back to Basics" approach.

Michael Pengilly

**MAYOR** 

**Kangaroo Island Council** 

# Message from the CEO

Welcome to the Annual Business Plan and Budget for Kangaroo Council for the 2023-2024 financial year.

This is the first Annual Business Plan and budget developed by the group of Elected Members who took office in November 2022.

The Annual Business Plans and Budgets set out Council's proposed services, programs and projects for that year. It aims to maintain efficient legislated and discretionary services for the community and continue progress towards the longer-term objectives for Kangaroo Island.

This document is critical to delivering our vision of a confident and cohesive community supported to rebuild our unique Island environment, with a strengthening economy led by primary production and tourism.



The annual business plan and budget seeks to deliver on the Kangaroo Island Council Strategic Plan 2020-2024.

The strategic plan focuses Council on five goals:

- 1. Infrastructure A built environment focussed on essential and community services.
- 2. Community Communities and individuals empowered to improve the quality of Island life.
- 3. Economy Re-establish a strong and diverse economy.
- **4. Environment** Our environment is maintained, enhanced, and protected.
- 5. Organisation Leadership to deliver positive social, financial, and environmental outcomes.

The implementation of this Annual Business Plan and Budget will see Council achieve, or make substantial progress toward achieving, many of the strategies and priorities identified in the strategic plan.

Over past two years, Council has worked hard to develop and refine Infrastructure Asset Management Plans which guides the organisation to the priorities and timing for maintenance, renewal, and upgrades of Council's assets.

These documents demonstrates our ongoing commitment to delivering quality services, maintaining financial accountability, working with our communities, and most importantly, securing a prosperous future for Kangaroo Island.

I look forward to working with staff, Elected Members and the community to deliver the 2023-2024 Annual Business Plan and Budget and strongly encourage everyone to participate in the consultation process for this document.

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Greg Georgopoulos CEO Kangaroo Island Council

# **Your Council**

# **Elected Members**

Our Elected Members are collectively responsible for strategy, decisions and policy making that add value to the future of Kangaroo Island, and the lives and livelihoods of the individuals, and the organisations and businesses that operate here.



**Mayor** Michael Pengilly



**Deputy Mayor** Richard Cotterill



**Councillor** Sam Mumford



Councillor Pat Austin



Councillor Shirley Pledge



Councillor Ken Liu



**Councillor**Bob Teasdale



**Councillor**Jeanette Gellard



Councillor Greg Miller



**Councillor** Veronica Bates

The role of your Elected Members is to:

- participate in the deliberations and civic activities of the Council
- formulate the Council's Strategic Plan objectives and policies
- keep the Council's objectives and policies under review to ensure they are appropriate and effective
- keep Council's resource allocation, expenditure and activities, and the efficiency and effectiveness of its service delivery under review
- represent the interests of residents and ratepayers, provide community leadership and guidance, and facilitate communication between the community and Council

# Contact details for Elected Members

| Mayor Michael Pengilly         | M 0419 030 564 | E michael.pengilly@kicouncil.sa.gov.au  |
|--------------------------------|----------------|---|
| Deputy Mayor Richard Cotterill | M 0497 322 227 | E richard.cotterill@kicouncil.sa.gov.au |
| Cr Bob Teasdale                | M 0448 635 009 | E bob.teasdale@kicouncil.sa.gov.au      |
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| Cr Veronica Bates              | M 0488 210 467 | E veronica.bates@kicouncil.sa.gov.au    |
| Cr Greg Miller                 | M 0419 338 139 | E greg.miller@kicouncil.sa.gov.au       |

# Contact details for Executive Management Team

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|--|----------------|---|
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| lan Hart<br>Director Community Services      | M 0492 071 017 | E ian.hart@kicouncil.sa.gov.au          |
| Jon Herron Director Works and Infrastructure | M 0467 963 456 | E jon.herron@kicouncil.sa.gov.au        |

# **Contact Details for Council**

Telephone: (08) 8553 4500 Fax: (08) 8553 2885

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# **Useful Definitions**

#### Average general rate

Council calculates its average general rate by dividing the total revenue to be raised by general rates by the total number of rateable properties.

#### **Budget review**

The process of reviewing the budgeted income and expenditure and assessing the budget every quarter.

#### **Consumer Price Index**

The Consumer Price Index (CPI) is based on the price of a 'basket' of goods and services and is used to measure change in this price over time. The content of the 'basket' is determined through the Australian Bureau of Statistics: Household Expenditure Survey.

#### **Differential rate**

Refers to the rate in the dollar, which is used to calculate the 'actual' rates incurred by individual ratepayers.

#### Capital expenditure

The investment in the infrastructure and assets that creates a long-term benefit, beyond the current year.

## Financial year (FY)

The period from 1 July to the following 30 June.

#### Growth

Refers to any new developments made to a property e.g. an extension, land divisions and new builds.

#### **Key financial indicators**

These assist the reader of financial statements to track Council's financial management performance in identified critical areas.

Key financial indicators are:

#### · Operating surplus ratio

The operating surplus ratio highlights the operating result as a percentage of total revenue (excluding the NRM Levy).

#### · Net financial liabilities ratio

This ratio demonstrates the relative size of Council's net financial liabilities against total operating income.

#### Asset sustainability ratio

This ratio represents the ratio of new capital expenditure on renewal or replacement of assets, relative to the optimal level of expenditure proposed in Council's Asset Management Plans.

#### Land use classification

A State—wide property database, linked to the capital valuation process, this is maintained by the Valuer-General. The database is updated annually and includes information on land use classification such as residential, commercial or industrial.

#### **Local Government Price Index**

The Local Government Price Index (LGPI) measures price movements faced by Local Government in South Australia in respect of their purchases of goods and services. The LGPI provides Council with a useful reference regarding the inflationary effect of price changes of goods and services consumed by Local Government. The index includes both operating and capital expenditure on a State average basis.

#### **Total revenue**

Total revenue is the revenue received by Council from all of its various sources of funding including rates revenue (net of all rebates), fees and charges levied and grants received.

## **Operating expenditure**

The cost related to the running of the Council; it represents the cost of consumption incurred when supplying services in the period.



# **Council Services**

Kangaroo Island Council provides over 70 services to our community on annual basis. Below is a snapshot of the key services delivered by Council:



Development Assessment



Waste Management



Road Management



Stormwater



Ovals and Playgrounds



**Library Services** 



Economic Development



Fire Prevention



Dog and Cat Management



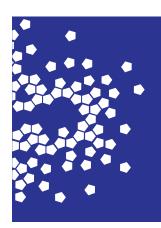
Roadside Vegetation



**Boating Facilities** 



Parks & Gardens



# **YOUR COUNCIL**

Strategic Planning
Risk Management
Community Engagement
Financial Planning
Leadership
Advocacy



# Strategic Plan (2020-2024)

| 1   | 2  | 3   | 4  | 5  |
|---|--|---|--|--|
| // i \  |  | <u> </u>  |  | 입<br>실<br>실  |
| INFRASTRUCTURE  | COMMUNITY  | ECONOMY   | ENVIRONMENT  | ORGANISATION   |
| A built environment focused on essential and Community services.                | Communities and Individuals empowered to improve the quality of Island life. | Re-establish<br>a strong and<br>diverse<br>economy.   | Our environment is maintained, enhanced and protected.                         | Leadership to<br>deliver positive<br>social, financial<br>and environmental<br>outcomes.             |
|   |  | RECOVERY  |  |  |
| 1.1 Develop and maintain our roads and physical assets to acceptable standards. | 2.1 Enhance community partnerships with Council.                             | 3.1 Facilitate appropriate economic development by providing a supportive environment for local business. | 4.1<br>Best practice<br>waste<br>management.                                   | 5.1<br>Community<br>is supported<br>in its recovery.   |
| 1.2 Optimise Island access opportunities and affordability.                     | 2.2<br>Enrich community<br>culture, health and<br>well-being.                | 3.2<br>Optimise land<br>use to grow the<br>Island economy.  | 4.2 Proactively adapt to environment change.                                   | 5.2 Continuous improvement in strategic, financial, risk management and business planning processes. |
| 1.3  Deliver a built environment that responds to community and business needs. | 2.3<br>Improve<br>Island liveability.  | 3.3 Collaborate with Government and other partners for better Island outcomes.                            | 4.3 Statutory requirements are met for animal, land and vegetation management. | 5.3<br>Good governance.  |
| 1.4 Advocate for improved essential services across the Island.                 |  |   | 4.4 Support initiatives for a sustainable carbon neutral future.               | 5.4<br>Positive<br>organisational<br>culture.  |

# Linking Council's Strategic Plans to the Budget

The Annual Business Plan 2023-24 is driven by fiscal responsibility but also considers long term impacts. It is aligned to the objectives and targets set in Council's 2020-2024 Strategic Plan, our Infrastructure and Asset Management Plans and Council's 2021-2030 Long Term Financial Plan (LTFP).

## **Asset Management Plans**

The aim of Council's Asset Management Plans is to ensure that our assets, such as our roads, buildings, footpaths, playgrounds and marine facilities are renewed and replaced at the optimal rate, to enable us to extend their useful life and prevent them from deteriorating to unusable levels.

## **Long Term Financial Plan**

Kangaroo Island Council remains committed to longterm financial planning and financial sustainability. The information contained within the LTFP is presented at a high level, it is not a detailed budget. Council uses the information within the LTFP to inform decision making of Council, understand the level of financial and interest rate risk exposure, confirm adequacy of spending on assets and capital renewal, allow the ability to track performance against key financial ratios, and inform decisions around service levels and service provision.

The 2021-30 LTFP projects income for FY2024 to be \$20.038M, Council has determined an income of \$20.109M. The difference reflects an increase

in statutory income, increased revenue from user charges, and ongoing reimbursement income. Our expenditure planned for this budget also differs from the LTFP forecast which was \$22.325M. Instead, it is planned to be \$22.588M. This recognises an increase on the LTFP forecast principally in materials, contracts and other expenditure.

Importantly this additional revenue and budgeted expenditure allows Council to progress capital works program, upgrading and renewing assets as well as road maintenance.

To view the Long-Term Financial Plan visit: www. kangarooisland.sa.gov.au/plans

# Comparison Table 2023-24 Budget with 2021-2030 LTFP

|                             | 2023/24<br>Budget | LTFP<br>FORECAST |
|-----------------------------|-------------------|------------------|
| Operating Income            | \$20.109M         | \$20.038M        |
| Operating Expenses          | \$22.588M         | \$22.325M        |
| Operating Surplus/(Deficit) | (\$2.479M)        | (\$2.287M)       |
| Not Operating               | \$2.513M          | \$2.513M         |
| Net Surplus/(Deficit)       | \$0.033M          | \$0.226M         |

# Annual Business Plan and Budget Alignment

Strategic Outcomes and Key Activities for 2023-2024

## Infrastructure

A built environment focused on essential and community services.

| STRATEGIC GOAL  | STRATEGIC OUTCOME FY24   |
|---|--|
| 1.1 ROADS AND ASSETS  Develop and maintain our roads and physical assets to acceptable standards.       | Unsealed road renewal Sealed road renewal Footpath and kerbing upgrades Review the 2005 Kingscote Community Wastewater Management System Extension Plan to prioritise the extension works.                             |
| 1.2 ACCESS  Optimise Island access opportunities and affordability.                                     | Advocate for an increase in flight frequency to and from the Island.   |
| <b>1.3 BUILT ENVIRONMENT</b> Deliver a built environment that responds to community and business needs. | Implement Council's Five-Year Footpath Program     Negotiate with Federal and State governments to develop the Kangaroo Island Plan.   |
| 1.4 ENERGY AND UTILITIES  Advocate for improved essential services across the Island.                   | <ul> <li>Collaborate with SA Water and other stakeholders to water-proof<br/>Kangaroo Island by completing all major components of the SA<br/>Water plan by 2024.</li> <li>DIT Unsealed road upgrades \$2m.</li> </ul> |

# **Community**

Communities and individuals are empowered to improve the quality of life on Kangaroo Island.

| STRATEGIC GOAL   | STRATEGIC OUTCOME FY24  |
|--|---|
| 2.1 PARTNERSHIPS  Enhance community partnerships with Council.                                   | Review community grant and sponsorship programs and set funding baselines.     Continue to work with community groups including Progress Associations and Sports Clubs.     Continue the Council trainee program. |
| 2.2 CULTURE, RECREATION, HEALTH AND WELL-BEING  Enrich community culture, health and well-being. | Continue working with the community on projects including accessible beaches and community gardens.     Continue to deliver the recommendations from the Disability Access and Inclusion Plan.                    |
| 2.3 LIVABILITY  Deliver a built environment that responds to community and business needs.       | Develop the Kangaroo Island Natural Disaster Mitigation Project to aid mitigation, resilience and recovery.     Implement Council's Tree Planting Program.  |

# **Economy**

Re-establish a strong and diverse economy

| STRATEGIC GOAL  | STRATEGIC OUTCOME FY24  |
|---|---|
| 3.1 ECONOMIC DEVELOPMENT  | Focus on and optimise grant funding for Council's priority areas.     Finalise Council's Prospectus to attract continued investment                     |
| Facilitate appropriate economic development by providing a supportive environment for local business. | and opportunities for our community.  |
| 3.2 PLANNING  | Review of Urban Design frameworks for townships.     Contribute to the Kangaroo Island Regional Plan.   |
| Optimise land use to grow the Island economy.   |   |
| 3.3 COLLABORATION   | Ongoing \$2 million unsealed roads upgrade with Department of   |
| Collaborate with Government and other partners for better outcomes for Kangaroo Island.               | Infrastructure and Transport.  • Collaborate with Regional Development Australia (RDA) and identify and pursue favourable outcomes for Kangaroo Island. |

# **Environment**

Our environment is maintained, enhanced and protected

| STRATEGIC GOAL   | STRATEGIC OUTCOME FY24   |
|--|--|
| 4.1 WASTE MANAGEMENT   | Reduce waste to landfill on the Island.                                      |
| Best practice waste management.  | reduce waste to land ill on the loland.                                      |
| 4.2 CHANGING CLIMATE   | Implement whole-of-island action plan for natural                            |
| Proactively adapt to environment change.                                   | disaster mitigation.   |
| 4.3ANIMAL AND LAND MANAGEMENT  | Responsible dog and cat management   |
| Statutory Requirements are met for animal, land and vegetation management. | Managing roadside vegetation.  |
| 4.4 CARBON NEUTRALITY  | Working with all levels of Government on achievable and sustainable targets. |
| Support initiatives for a sustainable carbon neutral future.               | Implement Council's tree planning program.                                   |

# **Organisation**

Leadership to deliver positive, social, financial and environmental outcomes

| STRATEGIC GOAL   | STRATEGIC OUTCOME FY24  |
|--|---|
| 5.1 RECOVERY   | Support community and emergency services and collaborate to   |
| Community is supported in its recovery.  | build preparedness and resilience.  |
| 5.2 IMPROVEMENT  | Implement risk management plan to address and manage  |
| Continuous improvement in strategic, financial, risk management and business planning processes. | corporate risk.   |
| 5.3 GOVERNANCE   | Delegation and policy review.     External and internal audits of performance.                              |
| Good governance  |   |
| <b>5.4 CULTURE</b> Positive organisation culture.  | WHS reporting     Succession planning     Staff satisfaction survey     Review of the organisation's values |

# Measuring Overall Performance

To enable Council and the community to assess Council's performance over the 2023-24 financial year, performance reporting tools have been established for a number of activities including:

#### **Audit and Risk committee**

- · Corporate risk register
- Internal Control Self-Assessment Tool finance and IT controls, Airport compliance and governance self-assessments
- External and internal audits of financial performance
- Quarterly budget reviews measuring actual performance against budget
- · Major project reports outlining status of capital projects undertaken during the financial year
- Treasury and debt management reports

#### Council

- · Works and Infrastructure status reports
- CEO Performance Reports
- Quarterly departmental reports
- · Quarterly strategic plan reports measuring the status of strategic actions
- Key financial ratios these indicators provide a ready assessment of financial performance and sustainability, they need to be interpreted in the context of Council's operating environment. Appendix B contains detailed information about Council's performance against its Key Financial Ratios

| KEY FINANCIAL RATIOS                | FY 2021/22<br>ACTUAL | FY 2022/23<br>BUDGET | FY 2023/24<br>BUDGET |
|-------------------------------------|----------------------|----------------------|----------------------|
| Operating Surplus / (Deficit) Ratio | 3.4%                 | (6%)                 | (12%)                |
| Net Financial Liabilities Ratio     | 97%                  | 115%                 | 116%                 |
| Asset Sustainability Ratio          | 79%                  | 146%                 | 116%                 |

<sup>•</sup> LTFP reporting and measurement against key financial ratios for the Local Government Sector

## Leadership team

- Internal management reports, with traffic lights to show health of individual departmental budgets
- WHS reporting

## **Other**

- ESCOSA reporting to measure compliance with the Water Industries Act
- Grants Commission returns

# Looking Back 2022/23 Projects

# **Town Centres Project Phase 1**

Works for Phase 1 of Town Centres Project were completed last year. Phase 1 of the project was funded through the State Government's Open Spaces and Places for People grant and the Federal Government's Building Better Regions Fund Drought Communities grant. Council is seeking funding to fulfill Phase 2 and Phase 3 of the project. Summary of works in the townships below:



#### **Parndana**

Phase 1 works included street plantings and the creation of a town square in Cook Street. The installation of vibrant artwork, furniture, reclaimed materials and planting in this space has improved the appeal of the town centre for the farming community in the heartland of Kangaroo Island.



#### **Penneshaw**

Phase 1 works included furniture replacement on North Terrace and remodelling Middle Terrace. Additional garden beds on Middle Terrace have created passive speed reduction, a greener and more attractive main street that complement existing plantings while enabling pedestrians and vehicles to move more safely in the precinct.



#### **American River**

Phase 1 works included improvements the town centre appearance by better definition of pedestrian and vehicle areas along Tangara Drive and around the wharf precinct.



#### **Kingscote**

Phase 1 words included improved pedestrian access on Dauncey Street, through the installation of raised crossings widen and resurfaced footpaths, The main street was landscaped with seasonal garden beds and street furniture made from reclaimed jetty materials by the local Men's Shed.

# Other Capital Works Projects completed during 2022/23 include:

- Installation of new and renewal of footpaths in townships as part of Council's Five-Year Footpath Plan
- Expansion of the Community Wastewater Management System
- · Road re-sealing
- Unsealed road patrol grading and re-sheeting
- · Installation of playground equipment
- · Maintenance of parks, gardens and recreational spaces
- · Fleet management and replacement
- · Commenced IT upgrade

# **Key Budget Influences**



# **Inflation**

The rising inflation has had a significant impact on the availably of goods and services across all sectors. This together with delays in the global supply chain can hamper Council's ability to deliver its projected projects and deliver levels of services in this year's budget.



# **Debt Managemement**

Council is committed to managing and monitoring its finances and exposure to debt carefully and effectively. Fixed term borrowings are only used to fund capital projects with long-term benefits.



## **Council Services**

Kangaroo Island Council provides mandatory and disrectionary services. This means Council provides services beyond that which is legislated.

It is mandatory for Council to provide six services: town planning and building assesment, environmental health, fire prevention, dog and cat management, long term financial planning and strategic and business planning. In addition to these services, Council also provides further 68 services including the Kangaroo Island Airport, parks and gardens, roads, waste management, library services and civic events.



# **Grant Funding**

The ability for Council to obtain grant revenue to offset expenditure is critical to the organisation's ongoing financial viability. Council can access a wide range of grant funding to support our community, infrastructure investments and economic activity on Kangaroo Island.



# **Visitation**

Council has approximately 5,500 rateable properties and also welcomes more than 200,000 visitors to the Island each year. Kangaroo Island has become an established tourism destination however, tourists don't contribute to the upkeep and maintence of Council owned assets.



# **Total Value of Assets**

The total value of Council owned road assets is approximately \$400 million covering 1,362 kilomtres of sealed and unsealed roads across the Island. These roads are used by tourists, frieght companies, agriculture businesses, residents and emergency services. Each year, these assets depreciate by approximately \$5 millon. Before Council can invest in improving our road assets, we need to pay for the assets that we currently maintain.

# **Looking Forward**

# FY2024 Budget

For FY2024 a review of property values by the Valuer General has resulted in an average increase across all rating categories on Kangaroo Island of 26% reflecting an increase of \$566M (see table below). This reflects current market levels, particularly for residential and rural properties and is an important consideration in setting rates.

# Valuer General's proposed valuations for Kangaroo Island

| LOCAL<br>GOVERNMENT | FY 2022/23<br>TOTAL | FY 2023/24<br>TOTAL | VALUATION<br>INCREASE |
|---------------------|---------------------|---------------------|-----------------------|
| Residential         | \$873,173,990       | \$1,036,962,836     | \$163,788,846         |
| Commercial          | \$80,030,649        | \$88,633,729        | \$8,603,080           |
| Industry            | \$13,111,500        | \$14,353,999        | \$1,242,499           |
| Primary Production  | \$968,514,483       | \$1,319,539,493     | \$351,025,010         |
| Vacant Land         | \$118,239,000       | \$146,006,500       | \$27,767,500          |
| Other               | \$24,008,612        | \$25,644,595        | \$1,635,983           |
| Other, Non-Rateable | \$103,071,986       | \$115,381,408       | \$12,309,422          |
| Total               | \$2,180,204,220     | \$2,746,522,560     | \$566,318,340         |

#### Rate increase

Council plans to deliver services that meet the needs of our Community, the Island population and economic growth. To fund this, a general rate increase of 6% has been proposed for the 2023/24 Financial Year.

#### Waste service charges

Council needs to fully recover costs for waste services. To ensure we are not using other revenue to subsidise the waste expenditure a planned budget value from Fleurieu Regional Waste has been used. A waste treatment and disposal charge is applied to all rateable properties, while a collection charge is applied to properties where waste collection services are provided.

## **Community Wastewater Management Schemes**

Community Wastewater Management Schemes (CWMS) Service charges are allocated to properties that have the capability to be connected to one of the CWMS schemes. To enable the maintenance of operations and expansion of the service the cost of the CWMS charge will increase by \$12 per connection.

#### **Grant income**

Kangaroo Island Council relies heavily on State and Federal Government support by way of grant income to contribute to services as well as to undertake capital works.

#### **Federal Assistance Grants**

In FY2024 Council expects to receive \$1.91million in Federal Assistance Grants which are distributed via the State Grants Commission Funding Formula

## **Unsealed Roads Upgrade Program**

Council again secured the commitment of the State Government to provide \$2 million for the Unsealed Roads Upgrade Program in FY2024, with these funds Council will deliver unsealed road upgrades and renewals.

## **Borrowings**

To meet the needs of the community whilst delivering on our Capital Works Program, Council has opted to borrow \$1.524 million in FY2024. This is lower than the \$3.145M forecast in Council's 2021-2030 LTFP and aligns with the ongoing focus on debt management and reduction.

# Key budget assumptions

| KEY DRIVERS   | FY 2023/24 BUDGET  |
|---|--|
| Consumer Price Index (Year to December 2022 - Adelaide)           | 8.6%   |
| Local Government Price Index <sup>1</sup> (Year to December 2022) | Recurrent - 6.5 %<br>Capital - 17 %  |
| Increase in average rates   | Increase of total rates collected by 6.0% increase in average rate by \$81 to \$1,451                                |
| Increase in waste-water connection charges                        | To achieve full cost recovery waste-water connection charges increase by 1.8 % to \$679                              |
| Decrease in waste treatment and disposal charges                  | To achieve full cost recovery of waste management services including treatment and disposal and road-side collection |
| Increase in employment wages                                      | Based on EBA conditions a minimum 4% increase in 2024 FY   |
| Depreciation  | Based on useful life assumptions per asset class   |
| Financial costs   | Based on a combination of fixed and floating rate facilities held with Local Government Finance Authority            |

# Summary budget FY2023/24

|                            | FY2023<br>BUDGET \$ | FY2024<br>BUDGET\$ | YEAR ON<br>YEAR<br>CHANGE \$ | YEAR ON<br>YEAR<br>CHANGE % |
|----------------------------|---------------------|--------------------|------------------------------|-----------------------------|
| OPERATING BUDGET:          |                     |                    |                              |                             |
| Operating Revenue          | 19,719,075          | 20,109,495         | 390,420                      | 2.0                         |
| Operating Expenses         | 20,940,174          | 22,587,881         | 1,647,707                    | 7.9                         |
| OPERATING SURPLUS /DEFICIT | (1,221,099)         | (2,478,386)        | (1,257,287)                  | 103.0                       |
| Not operating items        | 4,150,081           | 2,512,500          | (-1,637,581)                 | -39.5                       |
| NET SURPLUS/DEFICIT        | 2,928,982           | 33,160             | (2,895,882)                  | -98.9                       |
| CAPITAL BUDGET:            |                     |                    |                              |                             |
| Renewal/Replacement        | 7,000,093           | 5,775,000          | (1,255,093)                  | -17.5                       |
| New/Upgrade                | 1,503,363           | 1,552,000          | 48,637                       | 3.2                         |
| TOTAL CAPEX                | 8,503,465           | 7,237,000          | (1,266,465)                  | -14.9                       |

<sup>1</sup> The Local Government Price Index (LGPI) measures price movements faced by Local Government in South Australia in respect of their purchases of goods and services. As the mix of goods and services purchased by local councils is quite different from that typically consumed by households, overall price movements faced by local councils may differ markedly from those faced by households. Overall price movements indicated by the Consumer Price Index (CPI) - which measures changes in the price of a 'basket' of goods and services which account for a high proportion of expenditure by metropolitan households - may therefore not accurately reflect price movements faced by local councils. The Australian Bureau of Statistics (ABS) developed the LGPI as an independent and reliable measure of price movements faced by Local Government in South Australia. The South Australian Centre for Economic Studies sets the rate each year.

# **Rates Summary**

Pursuant to Section 123 (2)(d & e) of the Local Government Act 1999 and as stipulated in the Local Government (Financial Management) Regulations 2011 Part 2-6, Kangaroo Island Council's Annual Business Plan contains the necessary information relating to general rating.

Council rates are imposed on all rateable properties in the Council area in accordance with the provisions of the Local Government Act, 1999. Council is only able to provide the assets and services expected by the community through the levying and collection of rates, Council's principal source of revenue.

# Differential Rates for each Rating Category

|                    | INCOME<br>FOR FY 23 | 2022/2023<br>CENTS IN \$\$ | INCOME<br>FOR FY 24 | 2023/2024<br>CENTS IN \$\$ |
|--------------------|---------------------|----------------------------|---------------------|----------------------------|
| Residential        | \$3,257,578         | 0.2780                     | \$3,434,067         | 0.2689                     |
| Commercial         | \$302,113           | 0.2947                     | \$311,715           | 0.2850                     |
| Industrial         | \$54,619            | 0.2947                     | \$56,609            | 0.2850                     |
| Primary Production | \$3,028,389         | 0.2780                     | \$3,237,820         | 0.2689                     |
| Vacant             | \$1,063,925         | 0.5560                     | \$1,133,380         | 0.5378                     |
| Other              | \$75,782            | 0.2947                     | \$76,911            | 0.2850                     |
| TOTAL GENERAL      |                     |                            |                     |                            |
| RATE REVENUE       | \$7,782,405         |                            | \$8,250,502         |                            |

# **Explaining Council's rates position**

In the past year there has been an increase in the number of properties that require Council's services and this is reflected in Council's rates position.

In addition, Council's rating differential is higher for vacant blocks to encourage development. In FY2024 Council will not increase the fixed charge of \$340. The primary production and residential differentials are now at parity and require no further alignment in FY2024.

The overall rate revenue Council needs to collect in FY2024 to deliver services is \$8.25 million. This comprises of a 6% increase on the total general rates collected in FY2023 of \$7.78 million. The rate rise is applied as per the Valuer General's valuation on individual properties which differs across land use codes and locations across Kangaroo Island. A cap of 6% increase on the general rates charged based on the FY2023 will be applied. For those ratepayers who have not had a change of rating category, or a change of ownership, in the FY2023 year the 6% cap will mean the general rates payable in FY2024 will not be more than 6% increase on the FY2023 rates. Approximately 330 assessments will not be entitled to a 6% capped rate increase.

# Valuer General and Council Rates

All land within the Council area, except for land specifically exempt, for example Crown Land and land owned by the Council, is considered subject to rates. Council does not 'decide' on the valuation of properties on Kangaroo Island. Valuations are provided by Valuer-General (State Government). The Valuer General increased the valuation of all properties on Kangaroo Island by an average of 26% or \$565 million for FY2024 with total capital values of all properties on Kangaroo Island of \$2.746 billion.

A property owner may object to the valuation referred to in their rates notice by writing to the Valuer-General within 60 days after the date of service of the rate notice. Council has no role in this process and the lodgement of an objection does not change the due date for payment. Objections forwarded to:

State Valuation Office, 101 Grenfell Street, Adelaide SA 5000.

Phone: 1300 653 345

email: lsgobjections@sa.gov.au.

# Rating and Rebate Policy

Kangaroo Island Council's Rating and Rebate Policy (available for download on council's website), which outlines Council's direction for setting and collecting rates from the community, covers the following:

- · Methods used to value land
- Business Impact Statement
- · General rates
- Fixed charges
- Tenanted property
- KI Landscape Board Levy (formerly NRM)
- · Payment of rates
- Remission and postponement of rates
- · Sale of land for non-payment of rates

- Adoption of valuations
- Council's revenue raising powers
- Differential rates
- · Service rates and charges
- Single farm enterprise
- Rate concessions
- · Late payment of rates
- · Rebate of rates
- Disclaimer

# Payment terms:

The Council has determined that the payment of all rates can be either by full payment – due and payable by 7 September 2023 – or by quarterly instalments due and payable on the following dates:

- 1st payment 7 September 2023
- 2nd payment 7 December 2023
- 3rd payment 7 March 2024
- 4th payment 6 June 2024

# Regional Landscape Levy

The Regional Landscape Levy, previously known as the Natural Resources Management (NRM) Levy, is a State Government tax. Councils are required under the *Landscape South Australia Act 2019* to collect the levy on all rateable properties on behalf of the State Government.

The total amount will be payable to the Kangaroo Island Landscape Board less the amount prescribed under the *Landscape South Australia Act 2019* for establishment and collection costs.

The Landscape Levy is distributed evenly throughout the Council area by the imposition on each separate assessment of rateable land in the Council area increased by 6.5% from \$81.40, bringing the total charge to \$86.75 per assessment for FY2024.

# Fixed charges:

Council imposes a fixed charge of \$340 on each assessed property. A fixed charge is applied to ensure that all residents/owners contribute towards the provision of basic services at a reasonable level.

# Waste Management Service Charge

Council imposes a Waste Management Service Charge in respect of the collection, treatment and disposal (including by recycling) of waste for the whole of Kangaroo Island. This charge is calculated and incurred in line with the Fleurieu Regional Waste Authority Kerbside Collection and Waste Management Policy. Due to the on-going effectiveness of the waste management on Kangaroo Island the treatment and disposal fee is reduced by \$1.50 to \$273.50.

The waste management services are determined as follows:

| SERVICE        | WASTE TREATMENT        | WASTE  |
|----------------|------------------------|--|
| CHARGE         | AND DISPOSAL           | COLLECTION   |
| Applicable to: | All ratable properties | <ul><li>Residential properties</li><li>Commercial properties</li><li>Industrial properties</li><li>Primary Production properties</li></ul> |

Pursuant to Section 155 of the Local Government Act, 1999 and Regulation 13 of the Local Government (General) Regulations, 2013, waste collection charges are applied on properties that are required to take their waste a distance to be collected. The Waste Collection charges are then charged based on the following tiered rates:

Collection Charge Rate: Distance less than 500 metres
Collection Charge Rate: Distance less than 2 kilometres
Collection Charge Rate: Distance less than 5 kilometres
Collection Charge Rate: Distance over 5 kilometres
0%.

# Community Wastewater Management Scheme

Council provides a Community Wastewater Management Scheme (CWMS) to most properties within the townships of Kingscote, Brownlow, Parndana, American River and Penneshaw, while also maintaining a service at Parndana East. Council must cover the full cost of operating and maintaining the service, inclusive of interest payments on loans raised to upgrade the CWMS systems or to allow for the future capital replacement of the system. The on-going expansion and operation of the CWMS operations requires an increase of \$12.00, with the fee per property \$679 in FY2024.

#### Summary of charges:

|  | ADOPTED<br>FY2021 | ADOPTED<br>FY2022 | ADOPTED<br>FY2023 | ADOPTED<br>FY2024 |
|--|-------------------|-------------------|-------------------|-------------------|
| Average rate increases (%)                       | 0%                | 5.05%             | 3.9%              | 6.0%              |
| Fixed rates charge (\$)                          | \$290.00          | \$340.00          | \$340.00          | \$340.00          |
| Minimum residential rate (\$)                    | N/A               | N/A               | N/A               | N/A               |
| CWMS fee per connection                          | \$642.00          | \$643.00          | \$667.00          | \$679.00          |
| Waste management charge – collection             | \$117.00          | \$119.00          | \$124.00          | \$124.00          |
| Waste management charge – treatment and disposal | \$225.00          | \$265.00          | \$275.00          | \$273.50          |
| Regional Landscape Levy                          | \$79.00           | \$79.00           | \$81.40           | \$86.75           |
| Rate capping                                     | 20%               | 20%               | N/A               | 6.0%              |
| Average general rates                            | \$1,225           | \$1,328           | \$1,370           | \$1,451           |

#### **Further information about Council rates**

Further information about rates including a number of frequently asked questions can be accessed on Council's website at: <a href="https://www.kangarooisland.sa.gov.au/services/rates">www.kangarooisland.sa.gov.au/services/rates</a> .



Council Projects

# **Projects**

Each year Council has a range of options in relation to how it will spend money to ensure that its considerable network of assets is maintained to the standards expected by the community. These decisions relate to either renewing or upgrading its existing asset network and/or determining whether new assets are required to better provide the services required by the community.

The decisions made by Council are informed by Council's existing Asset Management Plans, its priorities as documented in its Strategic Plan and community feedback. Equally they are constrained by the outputs of the Long-Term Financial Plan and Council's desire to responsibility manage its levels of debt.

The following section presents a summary of the budgeted renewal projects, operating projects and new and upgrade capital projects that Council is committed to undertaking in FY2024.

# Renewal projects

|                            | LINK TO<br>STRATEGIC<br>PLAN | GRANT<br>FUNDING<br>SECURED<br>(\$`000) | TOTAL<br>PROJECT<br>VALUE<br>(\$`000) |
|----------------------------|------------------------------|---|---------------------------------------|
| Buildings and complexes    | 1.1.1                        | -                                       | \$114                                 |
| Recreation and open spaces | 1.1.1                        | -                                       | \$444                                 |
| Playgrounds                | 1.1.1                        | -                                       | \$26                                  |
| Unsealed roads             | 1.1.1                        | \$2,000                                 | \$2,856                               |
| Sealed roads               | 1.1.1                        | -                                       | \$967                                 |
| Plant & Equipment          | 1.1.1                        | -                                       | \$919                                 |
| Storm-water and bridges    | 1.1.1                        | -                                       | \$81                                  |
| CWMS                       | 1.1.1                        | -                                       | \$267                                 |
| Airport                    | 1.1.1                        | -                                       | \$50                                  |
| Footpath                   | 1.1.1                        | -                                       | \$51                                  |
| TOTAL                      |                              | \$2,000                                 | \$5,775                               |

| TOTAL | \$2,00 | \$5,775 |
|-------|--------|---------|

# Strategic Plan references

1.1.1 Deliver the Infrastructure and Asset Management Plan 2019-28

# New or upgrade capital projects

|   | LINK TO<br>STRATEGIC<br>PLAN | TOTAL<br>PROJECT<br>VALUE<br>(\$`000) |
|---|------------------------------|---------------------------------------|
| Recreation Space Amenities                      | 2.3.3                        | 275                                   |
| Footpath Program                                | 1.1.1                        | 250                                   |
| Road Upgrade Engineering                        | 1.1.1                        | 150                                   |
| CWMS extension                                  | 1.1.1                        | 232                                   |
| Stormwater Management                           | 1.1.1                        | 245                                   |
| Town Halls and Depot – Electricity and Lighting | 1.1.1                        | 400                                   |

# Strategic Plan references

**TOTAL** 

- 1.1.1 Deliver the Infrastructure and Asset Management Plan 2019-28
- 2.3.3 Enhance the character, amenity, safety and accessibility of the built environment.

# **Key Operating projects**

|                        | LINK TO<br>STRATEGIC<br>PLAN | TOTAL<br>PROJECT<br>VALUE<br>(\$`000) |
|------------------------|------------------------------|---------------------------------------|
| Traineeship program    | 2.1.3                        | 300                                   |
| Community Partnerships | 2.1.1                        | 30                                    |

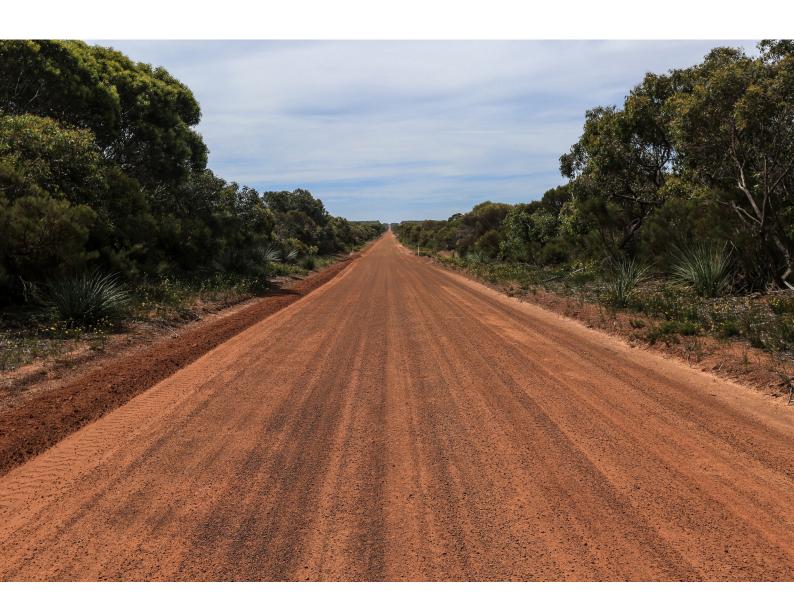
# Strategic Plan references

- 2.1.1 Review Community grant and sponsorship programs and set funding baselines.
- 2.1.3 Create opportunities for a sustainable future for youth on the Island, including implementing a Council work experience and training program.

\$1,552

# Capital expenditure by asset type

|   | (\$000)  |
|---|----------|
| Unsealed Roads                          | 2,856    |
| Sealed Roads                            | 1,117    |
| Plant                                   | 919      |
| Playgrounds, Recreation, and Open-Space | 581      |
| Buildings and Complexes                 | 514      |
| CWMS                                    | 499      |
| Stormwater                              | 326      |
| Footpaths                               | 301      |
| Marine Facilities                       | 164      |
| Airport                                 | 50       |
| TOTAL                                   | \$ 7,327 |



# Sources of Income and Expenditure

## Income

#### **Rates**

Income levied under Section 7 of the Local Government Act 1999. Council's Rating and Rebate Policy contains comprehensive information relating to valuations and other information relating to each rate and charge levied, including purposes and rates in the dollar. Rates income includes service charges for waste collection, treatment, disposal, and community wastewater management schemes activities

#### **State Government Statutory Charges**

Fees and charges set by regulation and collected by Council on behalf of the State Government for regulatory functions such as assessment of development applications, or penalties for non-compliance with a regulatory requirement. Revenue is generally offset against the cost of the service. However changes to the Planning Code mean that Development Application (DA) are lodged electronically.

## **User charges set by Council**

Charges for Council's fee based facilities and some services are listed in the Schedule of Fees and Charges and can be found at <a href="https://www.kangarooisland.sa.gov.au">www.kangarooisland.sa.gov.au</a>.

#### **Grants, Subsidies and Contributions**

Council aims to secure as much grant funding as possible from other levels of government. Major projects of wider state benefit are usually joint-funded in partnership with State Government and/or other relevant parties.

#### **Investment Income**

This reflects income from financial investments or loans to community groups. It includes interest received from LGFA and banks, and interest received on loans to community groups.

## Reimbursements

Amounts received as payment for work done by the Council acting as an agent or service provider for other government bodies and property owners, organisations and individuals.

#### Other income

Income not classified elsewhere.

# **Expenditure**

## **Employee expenses**

All forms of consideration given by Council in exchange for service rendered by employees or for the termination of employment.

## Materials, Contracts and other expenses

All expenses that are not employee costs, financial costs, depreciation, amortisation or impairment costs.

#### **Finance costs**

The costs of financing Council's activities through borrowings or other types of financial accommodation.

## Depreciation, amortisation and impairment

Relates to infrastructure property, plant and equipment to which the Council has title.



# Appendix A - Financial Statement

# **Income Statement**

| \$   | FY2023<br>BUDGET | FY2024<br>BUDGET |
|--|------------------|------------------|
| Rates Revenue  | 11,644,553       | 12,338,572       |
| Statutory Charges  | 242,310          | 335,407          |
| User Charges   | 728,563          | 1,082,912        |
| Grants, Subsides and Contributions                                     | 4,028,574        | 2,977,700        |
| Investment Income  | 7,096            | 13,213           |
| Reimbursements   | 2,817,757        | 3,157,307        |
| Other Income   | 177,773          | 204,384          |
| Net Gain – Equity Accounted Council Businesses                         | -                | -                |
| TOTAL INCOME   | 19,552,126       | 20,109,495       |
| Employee Costs   | 7,892,518        | 8,028,219        |
| Less: Capitalised and distributed costs (E)                            | (2,228,666)      | (1,790,559)      |
| Net Employee Costs   | 5,663,852        | 6,237,660        |
| Materials, Contracts and Other Expenses                                | 10,107,217       | 11,320,083       |
| Less: Capitalised and Distributed Costs (M)                            | (191,174)        | (214,115)        |
| Net Material Costs   | 9,916,043        | 11,105,968       |
| Depreciation, Amortisation and Impairment                              | 4,971,078        | 4,996,294        |
| Finance Costs  | 222,252          | 248,881          |
| Net Loss – Equity Accounted Council Businesses                         | -                |                  |
| TOTAL EXPENSES   | 20,773,225       | 22,588,835       |
| OPERATING SURPLUS / DEFICIT  | (1,221,099)      | (2,479,340)      |
| Asset Disposal and Fair Value Adjustments                              | 296,081          | -                |
| Amounts Received Specifically for New or Upgraded Assets               | 3,854,000        | 2,512,500        |
| Physical Resources Received Free of Charge                             | -                | -                |
| Operating Result from Discontinued Operations                          | -                | -                |
| Net Surplus / (Deficit)  | 2,928,982        | 33,160           |
| Changes in Revaluation   | 9,923,976        | 10,151,958       |
| Impairment (Expense) / Recoupments Offset to Asset Revaluation Reserve | -                | -                |
| TOTAL COMPREHENSIVE INCOME   | 12,852,958       | 10,185,118       |

# Notes on Income Statement 2023-24

# Changes in FY2024 Budget from FY2024 Budget

#### 1. Income

#### Rates

Changes in rates revenue in 2023/24 are due to changes in:

- The Valuer General's property valuations rising on average by 26% across Kangaroo Island
- Retained vacant land differential of 200%
- Increase of CPI in CWMS service charges

#### **Statutory Charges**

- Fees and charges set by regulation, collected by Council for regulatory functions.
- In the 2023/24 budget we expect an increase in incomes collected from rates searches/property transactions, building inspections, planning fees & dog registrations.

#### **User Charges**

- Charges for Council's fee-based services.
- Fees and charges from 2022/23 were reviewed by administration and a CPI increase of 8.6% applied and incorporated into the 2023/24 fees and charges schedule.
- The final 2023/24 fees and charges document will be endorsed by Council at the Ordinary Council meeting held on 9 July 2023

#### **Grants, subsidies and Contributions**

- Funding from government or other relevant parties.
- Operating Grants included in the 2023/24 budget are based on 2023/24 Financial Assistance Grant & Roads to Recovery grant contribution levels, where an allowance of a prepayment has been incorporated.

#### **Investment Income**

- Income from financial investments or loans to community groups.
- The 2023/24 budget is based on the actual income received for 2023/24.

## **Depreciation and Finance Costs**

Depreciation and Finance costs are based on last year's audited actuals and actuals projected forward and do not show any significant deviation from the previous year's budget.

#### Reimbursements

- Amounts received as payment for work done by the Council acting as an agent for other government bodies, property owners and individuals.
- Includes private works and considers completion of the DIT and SA Water contract projects.
- · Ongoing works will be in line with our private works policy.

#### **Other Income**

Income not classified elsewhere. The 2023/24 budget includes any employment subsidies payable for trainee or apprenticeship schemes.

#### 2. Expenses

#### **Employee Costs**

The increase in employee cost expenditure can be explained by several factors.

- Allowance for replacement of vacant positions including any changes in salary
- Allocation of all currently employed FTE staff across the operating aspects of the budget, with an aim to deliver greater proportion of operating and maintenance activities.
- Allows for minor change in positions, or grades
- A greater concentration of employee time on maintenance of existing assets rather than on building new assets aligns with the allocation of all staff to conducting the operating and maintenance activities of Council.

## Materials, Contracts and Other Expenses -

These have also increased in the FY2024 budget.

- Although it is built on last year's actual costs a large portion of the increase from FY2024 budget is attributable to the increase in capital related costs demonstrated by the 17% capital related growth in the LGPI.
- Provision has also been made to accommodate a number of the BDO service review recommendations, including an ongoing review Council's plant and equipment and provision additional services through several trainees who will not only provide support but will provide some succession planning addressing several of the concerns within Council's Corporate Risk Register.

# **Balance Sheet**

| \$   | FY2023      | FY2024      |
|--|-------------|-------------|
|  | BUDGET      | BUDGET      |
| Cash and Cash Equivalents                          | 2,165,571   | 241,230     |
| Trade and Other Receivables                        | 1,124,149   | 1,258,803   |
| Inventories  | 682,423     | 682,423     |
| TOTAL CURRENT ASSETS                               | 3,972,144   | 2,182,456   |
| Equity Accounted Investments in Council Businesses | -           | -           |
| Infrastructure, Property, Plant and Equipment      | 496,198,806 | 520,718,946 |
| Other Non-Current Assets                           | 1,843,196   | 1,843,196   |
| TOTAL NON-CURRENT ASSETS                           | 498,042,002 | 522,562,142 |
| TOTAL ASSETS                                       | 502,014,146 | 524,744,598 |
| Trade and Other Payables (C)                       | 2,408,502   | 2,023,410   |
| Borrowings (C)                                     | 1,350,519   | 862,711     |
| Provisions (C)                                     | 1,036,865   | 1,036,865   |
| TOTAL CURRENT LIABILITIES                          | 4,795,885   | 3,922,986   |
| NON-CURRENT LIABILITES                             |             |             |
| Trade & Other Payables (NC)                        | 9,382,141   | 8,357,141   |
| Borrowings (NC)                                    | 11,694,648  | 12,183,866  |
| Provisions (NC)                                    | 354,456     | 354,456     |
| TOTAL NON-CURRENT LIABILITIES                      | 21,431,245  | 20,895,463  |
| TOTAL LIABILITIES                                  | 26,227,130  | 24,818,449  |
| NET ASSETS   | 475,787,016 | 499,926,149 |
| Accumulated Surplus                                | 27,533,233  | 33,408,728  |
| Asset Revaluation Reserves                         | 442,620,959 | 459,094,027 |
| Other Reserves                                     | 5,632,824   | 7,423,224   |
| TOTAL EQUITY                                       | 475,787,016 | 499,925,979 |
|  |             |             |

# **Cash Flow Statement**

| \$   | FY2023<br>BUDGET | FY2024<br>BUDGET |
|--|------------------|------------------|
| Operating Receipts                                     | 21,172,787       | 19,970,136       |
| Investment Receipts                                    | 8,160            | 8,809            |
| Operating Payments for Suppliers and Employees         | (18,564,400)     | (15,984,284)     |
| Finance Payments                                       | (384,928)        | (246,881)        |
| NET CASH PROVIDED BY (OR USED IN) OPERATING ACTIVITIES | 2,231,619        | 3,747,780        |
| Amounts Received Specifically for New / Upgrade Assets | 4,028,574        | 2,000,000        |
| Sale of Replaced Assets                                | 296,018          | 2,000,000        |
| Sale of Surplus Assets                                 | 290,010          |                  |
| Expenditure on Renewal / Replacement of Assets         | (7,000,903)      | (5,775,000)      |
| Expenditure on New / Upgraded Assets                   | (1,488,363)      | (1,552,100)      |
| NET CASH PROVIDED BY (OR USED IN) INVESTING ACTIVITIES | (4,164,674)      | (5,327,100)      |
| Proceeds from Borrowings                               | 1,591,554        | 2,805,879        |
| Repayment of Borrowings                                | -                | (1,282,146)      |
| NET CASH PROVIDED BY (OR USED) IN FINANCING ACTIVITIES | 1,591,554        | 1,523,733        |
| NET INCREASE (DECREASE) IN CASH HELD                   | (341,501)        | (55,587)         |
|  |                  |                  |
| Cash and Cash Equivalents and the Beginning of Period  | 2,507,072        | 296,817          |
| CASH AND CASH EQUIVALENTS AND THE END OF PERIOD        | 2,165,571        | 241,230          |

# Statement of Changes in Equity

| \$  | FY2023<br>BUDGET | FY2024<br>BUDGET |
|---|------------------|------------------|
| ACCUMULATED SURPLUS                             |                  |                  |
| Balance at the end of previous reporting period | 31,335,650       | 33,375,568       |
| Net result for the year                         | 2,928,982        | 33,160           |
| Transfers from other reserves                   | -                | -                |
| BALANCE AT THE END OF THE PERIOD                | 34,264,632       | 33,408,728       |
|   |                  |                  |
| Balance at the end of previous reporting period | 439,018,093      | 448,942,069      |
| Gain (Loss) on Revaluation of I, PP&E           | (3,128,533)      | 10,151,958       |
| BALANCE AT THE END OF THE PERIOD                | 435,889,560      | 459,094,027      |
|   |                  |                  |
| Balance at the end of previous reporting period | 5,632,824        | 5,632,824        |
| Transfer from Accumulated Surplus               | -                | 1,790,003        |
| BALANCE AT THE END OF THE PERIOD                | 5,632,824        | 7,422,827        |
| TOTAL EQUITY AT TEND OF REPORTING PERIOD        | 475,787,016      | 499,925,582      |

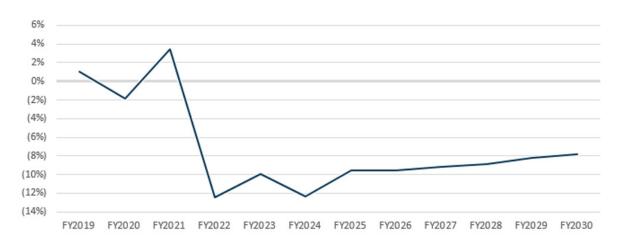
# **Uniform Presentation of Finances**

| \$  | FY2023<br>BUDGET | FY2024<br>BUDGET |
|---|------------------|------------------|
|   |                  | _                |
| Income  | 19,719,075       | 20,109,495       |
| Less Expenses   | (20,940,174)     | (22,588,835)     |
| OPERATING SURPLUS/DEFICIT   | (1,221,099)      | (2,479,340)      |
|   |                  |                  |
| Capital Expenditure on renewal and replacement of Existing Assets | (7,000,903)      | (5,775,000)      |
| add back Depreciation, Amortisation and Impairment                | 4,804,129        | 4,996,294        |
| add back Proceeds from Sale of Replaced Assets                    | 296,018          | -                |
|   | (1,900,756)      | (778,706)        |
|   |                  |                  |
| Capital Expenditure on New and Upgraded Assets                    | (1,488,363)      | (1,552,100)      |
| add back Mounts Received Specifically for New and Upgraded Assets | 4,028,574        | 2,000,000        |
| BALANCE AT THE END OF PERIOD                                      | 2,540,211        | 447,900          |
| NET LENDING /(BORROWING) FOR FINANCIAL YEAR                       | (581,644)        | (2,810,146)      |



# Appendix B - Financial Indicators

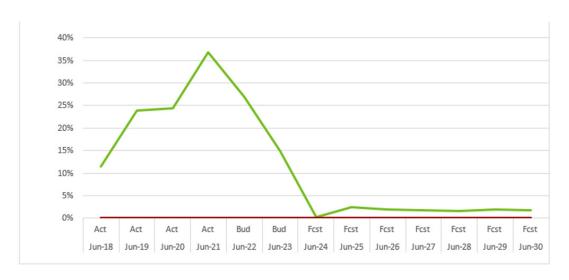
# **Operating Surplus Ratio**



The Operating Surplus Ratio is the operating surplus/(deficit) expressed as a percentage of operating income. A negative ratio indicates the percentage increase in operating income or decrease in operating expenses required to achieve a break-even operating result. The negative ratio is appropriate in the short-term in response to the recent significant economic events and the net surplus results in the subsequent indicator.

Target – We aim to achieve an Operating Surplus Ratio of 0% within 10 years.

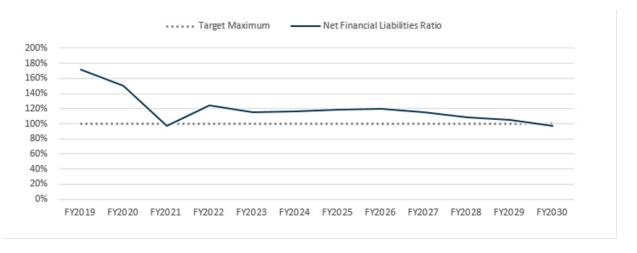
# **Net Surplus Ratio**



The Net Surplus Ratio is the net surplus/(deficit) expressed as a percentage of operating income. This ratio recognises that Amounts received Specifically for New or Upgraded Assets and Physical Resources Received Free of Charge can have a significant influence on the Overall Net Surplus Ratio position.

Target - We aim to achieve a Net Surplus every year.

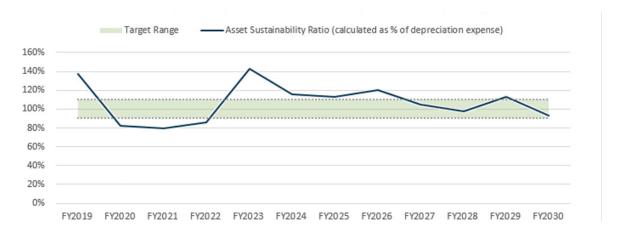
# **Net Financial Liabilities Ratio**



The Net Financial Liabilities Ratio represents Council's net financial liabilities (total liabilities less financial assets) expressed as a percentage of total operating income. If the ratio falls, over time, this indicates that the Council's capacity to meet its financial obligations from operating revenue is strengthening. The ratio remaining above 100% demonstrates the Councils ongoing commitment to funding significant developments.

Target - This Ratio should be greater than zero but less than 120% of Operating Revenue.

# **Asset Sustainability Ratio**



The Asset Sustainability Ratio demonstrates whether assets are being renewed and replaced at the rate they are wearing out. The asset sustainability ratio represents the ratio of new capital expenditure on renewal or replacement of assets, relative to depreciation.

The ratio is calculated by measuring capital expenditure on renewal or replacement of assets over the financial year, divided by the optimal level of expenditure proposed in Council's Infrastructure and Asset Management Plans. However, because we have not had rigorous asset management planning in previous years, we have used depreciation as the measure and have done this again for the 2023-24 budget to demonstrate the trend.

Target - Council's target for this ratio is between 90% and 110% of depreciation

# **Financial Indicators**

Estimates for Council's Operating Surplus Ratio, Net Surplus Ratio, Net Financial Liabilities Ratio and Asset Sustainability Ratio for **2023-24** budget are set out below in a manner consistent with the note in the Model Financial Statements entitled "Financial Indicators".

|                                 | ACTUAL 2022 | BUDGET 2023 | BUDGET 2024 |
|---------------------------------|-------------|-------------|-------------|
| Operating Surplus Ratio         | 3.4%        | -6%         | -12%        |
| Net Surplus Ratio               | 3.4%        | 15%         | 0.2%        |
| Net Financial Liabilities Ratio | 103%        | 115%        | 123%        |
| Asset Sustainability Ratio      | 76%         | 146%        | 116%        |

Achieving an operating surplus annually is challenging for Kangaroo Island Council, largely due to the high value of assets held, in particular over 1,362 kms of road, together with bridges, kerbs and footpaths valued at in excess of \$195M. With total depreciation of \$5M and general rates revenue of \$8M Council is reliant on grants to support the necessary revenue required to deliver the services expected of a local government. The operating revenue expected to be received by Council in 2023-24 is not sufficient to fund any capital expenditure and this is represented by both our operating position and the **Operating Surplus Ratio**.

The Kangaroo Island Council is expecting to receive a large value (\$2.5M) of grant revenue during 2023-24, however this is provided specifically to Council to provide new or upgraded assets which has a nil effect on the operating surplus ratio position; these grants do assist in Council achieving an overall positive **Net Surplus Ratio position**.

The **Net Financial Liabilities Ratio** sits above the upper target of 100%. The Council's capacity to meet its financial obligations from operating revenue is strengthening as existing facilities continue to be repaid and prudential new borrowings are considered.

Our large expenditure in recent years on new assets has influenced our **Asset Sustainability Ratio**. It is expected the improved trend, demonstrated in 2023-24, will continue as long as the \$2m DPTI unsealed roads contribution continues to be received as income. As Council continues to develop and refine our infrastructure asset management plans and become more sophisticated in real time reporting, the alignment of operating and capital expenditure in our annual budgets on asset renewal will be better informed and our asset sustainability ratio should continue to improve.







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